

Epping Town Centre

Flood Assessment for Planning Proposal



Oakstand

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1. Executive Summary

Development, "Epping Town Centre" is proposed at the corner of Rawson Street and Carlingford Road (the subject site). The site is affected by flooding due to its proximity to Boronia Park Main Channel (the channel).

Pertinent background is that in 2021 Parramatta Council submitted a Planning Proposal for the greater Epping Town Centre, seeking to amend the Planning controls to require a minimum 1:1 non-residential uses for strategic sites within the town centre, in addition to the current floor space control. This proposal was not supported by the Department of Planning.

The proponent Oakstand seeks to submit a new Planning Proposal to achieve the same intent of the 1:1 non-residential floor space proposed by council, but for the subject site in isolation. The proposed development layout is as it was when GRC Hydro completed their 2021 flood report. A feature of the 2021 work was that GRC Hydro had worked with the proponent to ensure a development that was compliant with all applicable controls (Council DCP and LEP).

The Rev C (GRC Hydro, Dec 2023) revised report provided the following content:

- A summary of the subject site's hydrologic and topographic context;
- Details on model build work (both hydrologic and hydraulic models have been developed) including a blockage assessment undertaken in line with best practice;
- Flood model results including flood depths, levels, hazard and hydraulic categories;
- Features of the proposed works as they are relevant to the flood situation (for example floor levels, access etc.);
- How the development complies with Council LEP and DCP and also Ministerial Direction 4.1.
- Mapping, results and risk assessment covering the scope from the 'Flood impact and risk assessment, Flood risk management guideline LU01' (DPE 2023)

This revised report provides responses to the gateway determination report and agency consultation, as per the following additions or changes:

- Added in 'Response to Agency Feedback' in a new chapter in Section 2,
- Results of consultation with the NSW State Emergency Service in the new Section 2,
- A 'Flood Emergency Response Plan' in a new chapter in Section 11,
- Revised Risk Assessment in Section 9 to reflect agency feedback, and
- Updates to mapping of the 1% AEP.

2. Response to Agency Feedback

The Gateway Determination Report – PP-2023-1918 for 53-61 Rawson Street Epping (NSW Department of Planning, Housing and Infrastructure, September 24) recommended the planning proposal should proceed subject to conditions, one of which is relevant to the flood assessment as follows:

Prior to finalisation, the planning proposal is to be revised to:

1. Address Ministerial Direction 4.1 Flooding and provide a revised flood impact assessment in response to consultation with NSW Department of Climate Change, Energy, the Environment and Water and State Emergency Service. Consideration should be given to the recommendations of the 2022 NSW Flood Inquiry and the NSW Flood Risk Management Manual 2023



The NSW State Emergency Service (SES) has since been contacted to provide feedback to GRC's previous flood assessment (Rev C, December 2023). Responses to these comments have been documented in the table below and this updated report includes further information to support these responses.

SES EMP Principle	SES Comment Summary	GRC Comment	
Principle 1 – Any proposed EM strategy should be compatible with any existing community EM strategy	The FEMP should be compatible with the local NSW SES evacuation strategy	A Flood Emergency Management Plan (FEMP) has been developed and incorporated in this revised report in Section 11.	
		This FEMP defers to SES direction in the event of emergency as the acknowledged response agency as per the Parramatta EMPLAN.	
		It has been clarified in Section 9 and the FEMP that shelter-in-place has been included as a risk management method for when there is uncertainty in acting on the evacuation strategies, and that the priority is the local NSW SES evacuation strategy.	
Principle 2 – Decisions should be informed by understanding the full range of risks to the community	The channel is shown to overtop frequently	Whilst the channel overtops, it is a known phenomenon with minimal risk. Risk is minimised given the use of the area at which it overtops is a lower garden area and the proposed development is to have a ground level plate at 88.5m AHD which is above the PMF level from the channel.	
		Risks to people using the garden area is minimised by the easy access to higher ground nearby, several visual warnings of danger that can be responded to, and minimal risk of being trapped by rising floodwater.	
		Full discussion in Section 9	
	During the PMF there is H5 adjacent to the building	This H5 area in the PMF is adjacent only to the foundation. The building itself is unlikely to be impacted by this high hazard PMF floodwaters as the ground level plate sits at 88.5m AHD and the channel PMF is 85.3m AHD or lower across the west of the building envelope in the mapping (See Map B04).	
		Given the high hazard against this extent, extra construction measures will be taken during construction of the wall at this location. This will be addressed at the Development application stage.	
	During the PMF there is H6 in the channel	The channel is a tool to collect and convey flow efficiently in order to help improve the flood behaviour in adjacent areas. The H6 in- channel is a product of the channel's ability to effectively and efficiently convey flow. This is by design and is common for channels during a flooding event.	
		The existence of H6 in the channel does not impact the building nor will pedestrians or vehicles be travelling on or above this channel during a flood emergency. The hazard categorisation of floodwaters abutting the building is the relevant metric to assess.	



SES EMP Principle	SES Comment Summary	GRC Comment
	Recommend additional modelling including the time to overtop of the channel to fully understand the frequency of flooding and flood risks on the site	The time to overtop the channel has been logged and documented in Section 9. The time to overtop of the channel is consistently less than 30 minutes given the flash flooding nature of the storms of most risk to the site.
		Risks associated with floodwater from the channel are discussed in Section 9
	Recommend clarity on the 0.5% AEP event shown in the flood report (flooded in 1% AEP but not 0.5% AEP)	These modelled scenarios have been reviewed and a latent model instability has been corrected and the results have been updated, assessed and included in this updated report.
		This update mostly impacts the 1% AEP results from Rawson St and has resulted in lower levels than the Rev C report (GRC Hydro, 2023). As such the 0.5% AEP extent is now greater than the 1% AEP event, as would be expected. See mapped 1% AEP figures in Maps A02, A05, A07 and A11 for existing conditions and B02, B05, B07 and B11 for post development.
	Report states relative safe egress to Rawson Street is available in evacuation events – SES opposes strategies which require egress through flood water	GRC agree with SES that the floodwater in Rawson St should not be used as part of the evacuation strategy for the site. The Risk Assessment in Section 9 has been revised to remove that ambiguity, to be clearer about the evacuation strategy and a FEMP has been developed which is presented in Section 11.
Principle 3 – Development of the floodplain does not impact on the ability of the existing community to a stafu and effectively respond to a	No comment	The proposed development will not impact the ability of the existing community to safely and effectively respond to a flood.
flood		The proposed development is to be constructed using flood-safe materials and methods and has ample internal refuge area to comfortably house occupants during the flash flooding events that pose a risk for the site. This reduces any impact to the evacuation load that is posed by increasing the local population.
Principle 4 – Decisions on development within the floodplain does not increase risk to life from flooding	The flood report has not addressed risks associated with: isolation, secondary risks and consideration of human behaviour	A Flood Emergency Management Plan (FEMP) has now been developed for the site and included in this revised report. This FEMP addressed the risks associated with isolation, secondary risks and consideration of human behaviour. See Section 11.
Principle 5 – Risks faced by the itinerant population need to be managed	The EM needs to consider people visiting the area	The FEMP now addresses visitors to the proposed development. See Section 11
Principle 6 – Recognise the need for effective flood warning and associated limitations	No flood warning, so flash flooding is the main risk to manage	The SES recognise that flash flooding is the key flood risk to manage and the FEMP addresses evacuation priorities accordingly. See discussion in Section 9 and FEMP in Section 11



SES EMP Principle	SES Comment Summary	GRC Comment
Principle 7 – Ongoing community awareness of flooding is critical to assist effective emergency response	Some slight concerns for increasing the density of people within the floodplain	The development has minimal risk due to mainstream flooding as discussed in Sections 7 and 9, with residual risks due to a small catchment overland flowpath down Rawson St manageable as discussed in Section 9 and using the FEMP in Section 11. The relative severity of flooding being managed, the development design and the low flood risk to the site all go towards minimising risk associated with flooding for the site and impacts on the community.
	Flood risk at the site needs to be regularly communicated to all site users	Recommendations for communication and emergency risk management are presented in Section 11

3. Introduction

GRC Hydro Pty Ltd have been engaged to undertake a flood assessment for Epping Town Centre, the corner of Rawson Street and Carlingford Road (the site). The site is affected by flooding due to its proximity to Boronia Park Main Channel (the channel). Hydrologic and hydraulic models have been established to understand the flood behaviour in a range of flood events, and to assess flood risk at the site in both the existing case and considering the potential impact of the proposed development. The results of this flood modelling have been used to assess the proposed development's compliance with flood planning controls applicable to the site based on the following planning instruments and guidelines:

- The Parramatta Development Control Plan (DCP 2023);
- The Parramatta Local Environmental Plan (LEP 2023);
- Ministerial Directions 4.1; and,
- Flood impact and risk assessment, Flood risk management guideline LU01 (DPE 2023)

4. The Site

The site location is shown in Image 1 below. The catchment draining to the site is 124 hectares. The channel is immediately adjacent to the site, to the southwest, and consists of a concrete engineered channel.

The catchment area consists mostly of medium density urban areas with areas of parkland. The catchment has areas of relatively steep grade.

Image 1 – Local Catchment and Topography





5. Existing Flood Affectation

The site is affected by mainstream flooding from Boronia Park Channel, and negligible overland flooding/drainage. Mainstream flooding occurs when the channel that passes through the site from south to north has its capacity exceeded. The channel at the site has a catchment of 124 hectares, which extends south from the site by approximately 1.5 km over predominantly residential land. Flooding can be exacerbated due to Carlingford Road which is slightly higher than parts of the site. Overland flooding at the site occurs when localised rainfall causes flooding on Rawson Street, with some flow then spilling onto the site towards the channel.

Design flood behaviour has been established by a hydrologic and hydraulic model of the area setup as part of this assessment. The 5% AEP, 1% AEP, 0.5% AEP and PMF design flood events have been simulated. Further details in Section 6, including mapping, water level profiles and tabulated values.

In summary then the site is impacted by:

- Mainstream flooding associated with overflow from the channel this overflow from the channel will depend on blockage rate used at the Carlingford Road culvert; and
- Overland flow flooding with water running down from Rawson Street toward the channel.
 This overland flow is extremely shallow (less than 150 mm in the main) and is very low hazard (H1 in 1% AEP event)

Section 7 and 8 present the proposed development, including mapping, tabulated values and hydrographs for proposed conditions. The impacts on both levels and hazards are also presented.

Section 9 discusses the flood risk management for the site based on the presented results. This includes results and discussion on climate change. Given the proposed development includes basement car parks, with entrances facing the channel, the key issue for flood risk management at the site are:

1. Ensure adequate flood protection at entrances; and



2. Ensure no impact on mainstream flood levels due to the proposed works.

6. Flood Assessment Methodology

The following work scope has been executed:

- Undertake a site visit;
- Build a DRAINS hydrologic model to derive flows for the 5% AEP, 1% AEP, 0.5% AEP and PMF using the methodologies as outlined in the ARR2019;
- Build a TUFLOW hydraulic model to derive water levels, depths, velocities, and hazard for the 5% AEP, 1% AEP, 0.5% AEP and PMF of existing conditions;
- Assess the flood conditions and risks of 'Existing Conditions' and 'Proposed Conditions' and review model results;
- Model the proposed plan and assess the flood impacts;
- Review pertinent planning documentation for applicable flooding controls;
- Develop flood maps which present and proposed flood depth, level, hazard and flood function for the full range of events. Flood level and hazard impacts for all events are also presented;
- Flood risk assessment, reviewing the presented information, considering climate change and addressing any residual risk items.
- A Floor Risk Management Plan (FRMP) is presented in Section 11 with the recommended approach for emergency management
- Undertake internal peer review.

Hydrologic Modelling

A hydrologic model was developed using DRAINS to convert rainfall into runoff for input into the hydraulic model using the methodologies outlined in the Australian Rainfall and Runoff guide for flood estimation (ARR2019). This process involves an analysis of the 124 hectare catchment surrounding the site. The following information was used in this model:

- Digital Elevation Model (DEM) based on LiDAR sourced from ELVIS, used to delineate the subcatchments.
- Percentage impervious for each catchment based on aerial imagery;
- Bureau of Meteorology 2016 rainfall intensities;
- Flow path length and slope for each catchment based on DEMs;
- ILSAX model in DRAINS has been used with soil type 3;
- A retardance coefficient of 0.015 for impervious area and 0.04 for the remaining area.

For the PMF event, the same DRAINS hydrological model was used but the rainfall data and temporal pattern are derived as per the GSDM method and assuming an initial loss of 1 mm and 0 mm/hour of Continuing Losses.

The DRAINS model was run for a range of durations from 20 minutes to 180 minutes for the 5% AEP and 1% AEP events, and from 20min to 60min for 0.5% AEP, and from 15 minutes to 180 minutes for the PMF event. Critical duration and critical storm assessment are performed in the hydraulic model and is further detailed in the section below.

TUFLOW (Hydraulic) Modelling



TUFLOW is a 2D numerical hydraulic modelling package. This software is widely used and is considered best practice under the NSW Floodplain Risk Management Program. It is used to convert applied flows from the hydrology model to derive flood depths, levels, and velocities.

The 'Existing Conditions' TUFLOW hydraulic model is comprised of the following elements:

- LiDAR data has been used to generate a 2 m model grid. This data has a typical accuracy of ±0.15 m (1st confidence interval);
- The kerb/gutter and road crests are hydraulic features that have a significant impact on flood behaviour. As such these features have been represented in the model as break lines with invert heights determined by analysis of the LiDAR;
- Buildings can block flood paths and therefore significantly impact flood behaviour. As such, buildings in the vicinity of the subject site were blocked out in the TUFLOW model;
- Manning's 'n' roughness values were applied as follows:
 - o Roads 0.02;
 - o Dense Vegetation Area 0.07;
 - o Concrete channel 0.02;
 - General Residential Area 0.10 as used in Parramatta River Ryde Sub-catchments Flood Study and Floodplain Risk Management Plan (SKM, 2013);
- Outside of the channel, stormwater pits and pipes have not been included in the hydraulic model. This is based on a conservative assumption that stormwater pipes are 100% blocked during a flood event. The culverts in the channel use the ARR2019 blockage assessment values in the section below.
- The channel has been modelled as 1D elements. Channel inverts and dimensions were based on Sydney Water dataset, provided survey, site visit and LiDAR elevation data.
- A fixed tailwater was adopted at the catchment's downstream boundary.

A map of the model layout is presented in Image 2 below.

Critical duration and critical storm assessment were undertaken in TUFLOW for the location of the subject site using ARR2019 methods. The critical storm was selected based on a two step process. The temporal pattern producing the median flood level of its respective storm duration was chosen in the first step. All median flood levels are then compared with the critical duration selected from those temporal patterns as the duration producing the highest flood level in the second step. As the PMF does not use ARR2019 temporal patterns, the critical duration was selected based on the duration producing the highest flood level.

The assessment has resulted in a critical duration of 30 minute and critical storm #04 for the 5% AEP event, critical duration of 25 minute and critical storm #03 for the 1% AEP and 0.5% AEP events and critical duration of 15 minute for PMF event.

Image 2 – TUFLOW Model Layout (Existing Conditions) with full model area (Left) and the site (right)





Model Calibration

Channel

Unit Flow Rate Comparison

Road (n= 0.02)

Road Gutter

Comparison of study area unit flow rates estimates (also known as the specific yield) for the 1% AEP event have been undertaken as a means of verification of the design flow estimate. The unit flow rate refers to the peak flow generated per unit area and has units of m³/s per hectare. Across the Sydney Metropolitan area, typical unit flow rates range between 0.3 to 0.6 m³/s per hectare for the 1% AEP event (ARR 1987), depending on the individual catchment characteristics.

Three locations were selected, and the average unit flow rate was calculated as 0.31 m³/s per hectare. It was found that the calculated unit flow rates align with the calculated flow rates in similar Sydney Metropolitan areas and the specific catchment characteristics. As such, the flood modelling system is producing robust design flow estimates.

Blockage Assessment

The culvert at Carlingford Road is immediately downstream and adjacent to the site. This culvert passes flow downstream under Carlingford Road and is approximately 2.6 (wide) m by 2.3 (high) m. Blockage of this structure can influence the design flood levels on the subject site that are relevant to basement entry levels (entrances LG1 and LG2, see Image 3).

As such, and in line with best practice, GRC have carried out a blockage assessment for this structure in accordance with ARR2019. The blockage assessment is appended to this report as Appendix A. A summary table of results of the blockage analysis is provided below.

Table 1: Summary of Blockage Assessment Results





	Floating	Non-Floating	Final
AEP > 5% (frequent)	0%	0%	0%
AEP 5% - AEP 0.5%	10%	15%	15%
AEP < 0.5%	20%	25%	25%

As can be seen from Table 1 above the applicable blockage rate for the 5% AEP, 1% AEP and 0.5% AEP events is 15%. For the PMF the 25% blockage value is used. These blockage values were adopted for the TUFLOW model in all scenarios.

Existing Conditions Results

The Existing Conditions TUFLOW model was run for the critical durations. Results are presented in Figure Set A with the following figures:

Depths and Levels Maps with Tabulated Results at Key Locations

- A01: 5% AEP 15% Blockage Peak Depths and Levels (Existing)
- A02: 1% AEP 15% Blockage Peak Depths and Levels (Existing)
- A03: 0.5% AEP 15% Blockage Peak Depths and Levels (Existing)
- A04: PMF 25% Blockage Peak Depths and Levels (Existing)

Velocity Map

• A05: 1% AEP 15% Blockage - Peak Velocities (Existing)

Hazard Maps

- A06: 5% AEP 15% Blockage Peak Flood Hazard (Existing)
- A07: 1% AEP 15% Blockage Peak Flood Hazard (Existing)
- A08: 0.5% AEP 15% Blockage Peak Flood Hazard (Existing)
- A09: PMF 25% Blockage Peak Flood Hazard (Existing)

Flood Function Maps

- A10: 5% AEP 15% Blockage Hydraulic Flood Function (Existing)
- A11: 1% AEP 15% Blockage Hydraulic Flood Function (Existing)
- A12: 0.5% AEP 15% Blockage Hydraulic Flood Function (Existing)
- A13: PMF 25% Blockage Hydraulic Flood Function (Existing)



7. The Proposed Development

A mixed-use development is proposed for the site and the proposed design has been articulated in detail in an Epping Town Centre drawing set prepared by Oakstand (12/05/23). The proposed footprint and sectional elevation is documented in Images 3 and 4 below.



Image 3: Proposed Development – North Elevation (looking in a southerly direction from Carlingford Road)

The most relevant features of the proposed works in relation to flooding are as follows:

- Basement Level 3 B3 this basement is the lowest floor proposed and is at a level of 72.9 mAHD. Access is via Basement 2. 134 car spaces are proposed at B3.
- Basement Level 2 B2 floor level is 75.9 mAHD and access is via Basement 1. 88 Car spaces and loading dock for supermarket and other facilities.
- Basement Level 1 B1 floor level is 78.9 mAHD and access is via Lower Ground floor. 70 car spaces are proposed.
- Lower Ground LG Access is via DCP Service Lane with entrances at west (84.2 mAHD) and at south (85.4 mAHD).
- Ground Floor G Access is via lower floors or from Rawson Street or DCP Service Lane. Ground Floor level is 88.5 mAHD and the DCP Service Lane entrance is at 87.2 mAHD and the Rawson Street entry is from 86.5 mAHD.

Above these levels is residential development with multiple floors.



Image 4: Proposed Development – Entrance Locations and Relevant Flood Levels (Ground and Lower Ground Floors)



Proposed Development Finished Floor Level (FFL) Requirements

The finished floor levels for the proposed development are documented in Table 2 and Image 4. Flood Planning Level is from the City of Parramatta Council DCP 2023, using planning matrix in Table 5.1.1.2 of 'Part 5: Environmental Management' of the DCP. This requirement sets the floor level to the 1% AEP flood level plus 0.5m freeboard, and below ground car parking areas to have passive protection upto the 1% AEP flood level plus 0.5m freeboard and must be protected from the ingress of floodwater to the PMF level. Basement protection can utilise self-powered flood gates to protect to the PMF level. A full list of the proposed developments compliance is in Section 10.

Entrance Location	1% AEP Level (mAHD)	PMF Level (mAHD)	Flood Planning Level (mAHD)	Proposed Level (mAHD)	Comments
LG1 Basement Carpark Entry	83.7	85.3	84.2	84.2 (Flood gate at 85.3)	Passive flood protection is provided by the entry road having an invert of 84.2 mAHD. PMF protection is provided via a proposed gate to 85.3 mAHD.
LG2 Basement Carpark Entry	84.9	85.6	85.4	85.4 (Flood gate at 85.6)	Passive flood protection is provided by the entry road having an invert of 85.4 mAHD. PMF protection is provided via a proposed gate to 85.6 mAHD.
G1 Commercial	84.4	Not applicable to FPL	84.9	88.5	Proposed floor level is 3.6m above FPL
G2 Commercial	83.7	Not applicable to FPL	84.2	88.5	Proposed floor level is 4.8m above FPL
G3 Commercial	85.9	Not applicable to FPL	86.4	88.5	Proposed floor level is 2.1m above FPL
G4 Commercial	87.5	Not applicable to FPL	88.0	88.5	Proposed floor level is 0.5m above FPL
G5 Commercial	87.7	Not applicable to FPL	88.2	88.5	Proposed floor level is 0.3m above FPL
G6 Commercial	86.2	Not applicable to FPL	86.7	88.5	Proposed floor level is 1.8m above FPL

Table 2 - Proposed Development Finished Floor Level (FFL) Requirements



8. Post-Development Flood Affectation

The 'Existing Conditions' model was updated to the 'Post Development Conditions' model by replacing the existing building extents on the site with the new development extent as null cells (hydraulic model cells which are unable to store or convey flow). The extent of the works that impact the ground surface are shown in all figures below.

All other parameters were maintained from the Existing Conditions TUFLOW model. Post Development Conditions were then produced for the same critical duration events as used for Existing Conditions.

Results

The Proposed Conditions results are presented in Figure Set B with the following figures:

Depths and Levels Maps with Tabulated Results at Key Locations

- B01: 5% AEP 15% Blockage Peak Depths and Levels (Post Development)
- B02: 1% AEP 15% Blockage Peak Depths and Levels (Post Development)
- B03: 0.5% AEP 15% Blockage Peak Depths and Levels (Post Development)
- B04: PMF 25% Blockage Peak Depths and Levels (Post Development)

Velocity Map

• B05: 1% AEP 15% Blockage - Peak Velocities (Post Development)

Hazard Maps

- B06: 5% AEP 15% Blockage Peak Flood Hazard (Post Development)
- B07: 1% AEP 15% Blockage Peak Flood Hazard (Post Development)
- B08: 0.5% AEP 15% Blockage Peak Flood Hazard (Post Development)
- B09: PMF 25% Blockage Peak Flood Hazard (Post Development)

Flood Function Maps

- B10: 5% AEP 15% Blockage Hydraulic Flood Function (Post Development)
- B11: 1% AEP 15% Blockage Hydraulic Flood Function (Post Development)
- B12: 0.5% AEP 15% Blockage Hydraulic Flood Function (Post Development)
- B13: PMF 25% Blockage Hydraulic Flood Function (Post Development)

Impacts

Impacts have been produced by comparing Post Development Conditions results against Existing Conditions. These are presented in Figure Set C for both level impacts and hazard impacts:

Impacts on Water Levels, including a Water Level Profile along the channel

- C01: 5% AEP 15% Blockage Development Water Levels Impact
- C02: 1% AEP 15% Blockage Development Water Levels Impact
- C03: 0.5% AEP 15% Blockage Development Water Levels Impact
- C04: PMF 25% Blockage Development Water Levels Impact

Impacts on Hazard Categories.

- C05: 5% AEP 15% Blockage Development Hazard Impact
- C06: 1% AEP 15% Blockage Development Hazard Impact



- C07: 0.5% AEP 15% Blockage Development Hazard Impact
- C08: PMF 25% Blockage Development Hazard Impact

A key component of the proposed works has been to keep any proposed development outside of areas of significant flow in the 1% AEP event, and as such we can see in the attached figures that there are no offsite impacts to private property resulting from the proposed works in events from the 5% AEP up to and including the 0.5% AEP.

In addition to the water level impacts, the hazard impacts have been mapped for all events. These indicate whether there has been a change in the hazard category due to the development, which is an indication of whether the development can cause changes to flood behaviour and risk. For the 5% AEP up to and including the 0.5% AEP, there are no large areas with expected change in hazard and all possible impacts to hazards are affecting very small areas and as such isn't expected to change flood behaviour or risk. This is discussed further in the risk assessment in Section 9.

Minor water level impacts < 0.02m are shown in the PMF, the worst possible flood that can occur at this location with an estimated AEP of between a 0.0001% AEP to 0.00001%. These are classed as minor due to the rarity of this event and the minimal impact this level change has on the flood behaviour at the site for this event. In addition, the PMF hazard impacts indicate some localized increases in hazard category in Rawson St. However, that section of Rawson St is already unsuitable for evacuation before the development and as such the impacts aren't expected to change the evacuation strategy of the site or community. The relevance of these impacts are further discussed in the risk assessment in Section 9.












































































9. Risk Assessment

Sections 5 and 6 have defined the Existing Conditions for the site and local catchment. Sections 7 and 8 have provided the Proposed Conditions for the site, and the potential impacts due to the development for a wide range of flood events (5% AEP to PMF). Together, these provide sufficient information to discuss the potential risks associated with flooding at the site in the context of:

- Risks to the community. In particular the impacts the development has on the existing population, existing property and infrastructure.
- Risks to the development and its users. The risks discussed are concerning the safety of the people using and residing at the site and any risks associated to the property and it surrounds due to floodwater.

In addition to the above a Climate Change assessment discussing the potential impacts of climate change on the proposed development is presented below.

9.1 Risks to the Community

Risks to the community are largely addressed through compliance with the local Council planning documents and requirements. The City of Parramatta Council's DCP and LEP are quite recent, reflecting updated advice on the management of floodwater within their community.

The development is shown to be fully compliant with the:

- The Parramatta Development Control Plan (DCP 2023);
- The Parramatta Local Environmental Plan (LEP 2023);
- Ministerial Directions 4.1;

Details addressing each of the above plans is covered in Section 10.

The above planning documents largely focus on the 1% AEP and PMF, the remainder of this section discusses any residual risk in events over the full range of events (5% AEP to PMF). Table 3 provides a summary.

Impact	No Change (range of floods)	Potential Change (range of floods)	Risk Assessment Summary	Relevant References
Flood Levels	5% AEP to 0.5% AEP	PMF	Very low risk. Discussed in PMF section below.	Impacts: Section 8. Figures: C01 to C04
Duration of Inundation	5% AEP to PMF	None	No risk	Discussed below under Risks to the Development: Evacuation

Table 3: Summary of risk factors due to flood behaviour.



Flood Extent	5% AEP to PMF	None	No risk	Covered in flood level figures (see above)
Warning and Evacuation Time	5% AEP to PMF	None	No risk	Discussed below under Risks to the Development: Evacuation
Flood Function	5% AEP to PMF	None	No risk	Figures: A10 to A13 for Existing Conditions and B10 to B13 for Post Development Conditions
Hazard	5% AEP to 0.5% AEP	PMF	Very low to no risk. Discussed in PMF section below.	Impacts: Section 8 Figures: C05 to C08

As shown in Table 3, all events are showing no impacts except some minor impacts in the PMF. These are discussed further below.

9.1.1 PMF Results

The Probable Maximum Flood (PMF) is the largest flood that could conceivably be expected to occur at a particular location. The estimated AEP for such an event is between a 0.0001% AEP to 0.00001% AEP. In terms of risk, the Flood Risk Management Manual (DPE 2023) provide a useful table, reproduced below as Table 4. This shows the risk associated with events upto the 0.01% AEP, with the chance of experiencing one 0.1% AEP flood in an 80-year period as 0.8%. We can infer from this that the chance of a PMF occurring over an 80 year period is much less than 0.8%.

Table 4: Chance of encountering a given sized flood one or more times in 80 years. (Reproduced from Table 1 of the FloodRisk Management Manual DPE 2023)

Annual exceedance	Average recurrence interval (1 in x years)	Chance of experiencing in an 80-y period		
%		at least once %	at least twice %	
20	5	100	100	
10	10	99.9	99.8	
5	20	98,4	91.4	
2	50	80.1	47.7	
1	100	55.3	19.08	
0.5	200	33	6.11	
0.2	500	14.8	1.14	
0.1	1,000	7.69	0.3	
0.01	10,000	.0,8	0.003	



Given the rarity of the PMF, it is mostly used as a measure of the maximum extent of flood prone land, with applications in evacuation planning for flooding. In Sections 7 and 10, the DCP requires basement parking to have a level of protection up to the PMF, which the proposed development is shown to provide.

The impacts to levels are very minor, with most of the expected change to be <0.02m over an extent within the mainstream flooding occurring in the channel during a PMF, as well as a localised <0.03m increase in the overland flood water in Rawson Street. Neither of these increases impact on any critical or sensitive use facilities and no new buildings are impacted by flooding in the PMF, as the flood extent is very similar.

In addition to the above, the proposed development has no impacts on Hazards within the mainstream flooding occurring within the channel. There are some increases in the hazard categories within Rawson St towards the junction of Carlingford Rd, but as this section of Rawson St is already classed as H5 under Existing Conditions and unsuitable for all vehicles, the proposed development isn't impacting on the evacuation potential through Rawson St. These hazards changes are fully contained within the road extent, and as such do not pose additional risk to any buildings.

Due to the combined factor of:

- The rarity of the PMF;
- The impacts due to levels are very minor; and,
- The impacts on hazard categories are very minor.

It was assessed that the change in flooding impacts during a PMF pose a very low risk to the community.

9.2 Risks to the Development and Users

Risks to the development and its proposed users is again mostly addressed through compliance with the local Council planning documents and requirements. In particular, the proposed development has shown:

- The basement has a passive level of protection to the 1% AEP + 500mm freeboard through the raised entrance crest. (see Section 7)
- The basement has a level of protection to the PMF provided through the proposed flood gates. (see Section 7)
- The first level with pedestrian access to outside of the site is Ground Floor G which is above the 1% AEP + 500mm freeboard (see Section 7) with all entrances shown to also be above the PMF flood level.
- All floors above Ground Floor G are residential and protected to well above the PMF flood level.

Given the above design aspects, the building and its occupants are expected to be protected against the ingress of floodwater for all events. The residual risks to address are regarding the channel west of the site and for the emergency response strategy, including discussion on access to the site in the event of a flood.

9.2.1 The Local Channel

The local channel is one of two overland flowpaths that impact the proposed development. This flood assessment has shown that when floodwater exceeds the culvert that runs under the site, the lower portions of the site are subject to inundation from this rising floodwater until it reaches depths sufficiently high to flow over Carlingford Rd. The layout of the channel with regards to the site is



presented in Image 5, along with terrain elevations and water levels at some of the pertinent locations.

Image 5: Indicative layout for the west of the site and local channel



From the information in Image 5 we can confirm the following:

- As demonstrated in Section 7 the mainstream flood levels are not high enough to be impacting the ground floor of the proposed development, the overland flow path from Rawson St controls the FPL for most entrances. Any risk to the lower entrances is managed passively for the 1% AEP and flood gates provide protection up to and including the PMF.
- Floodwater in the channel must exceed 2.5 metres deep before it inundates the lowest elevations in the site at 81.5 mAHD found on the western boundary (between CO1 and CO5 in Image 5). Relevant to the flood risk of the site:
 - o The proposed building is as far away from this low point as possible.
 - o Most of the low point is in an area not proposed to be part of the garden area.
 - o In the proposed development the staircase providing access from the garden area to the buildings ground floor is accessible from the entire site in the event of rising floodwater at the low point
 - This means people in the garden can reach an area above the PMF level with minimal risk of being cut from access due to rising floodwater.



We can conclude that there are opportunities for people within the garden area to be warned of rising floodwater in the channel, as well as easy access that isn't being cut by floodwater to the safety of higher ground at the proposed building. Given the weather conditions that cause floodwater, there is also unlikely to be people using this area during a time with flood risk, which further minimises the risk the open channel poses for the site.

Further to this, Chart 1 below maps out the water level over time for the critical events used in the flood assessment. The levels are from the channel at water level sample point C05 whilst the terrain elevation of 82.3 mAHD at the water level sample point in the garden area at C04 is also plotted for comparison. See Image 5 or the depth maps for these locations. Chart 1 shows that there is a very quick catchment response to produce flooding at the site, with all the critical duration events used for this assessment inundating to the garden level within 30 minutes. This is largely driven by the rainfall events used in this assessment having durations of rainfall of 15 minutes for the PMF, 25 minutes for the 1% AEP and 0.5% AEP, and 30 minutes for the 5% AEP (See "TUFLOW (Hydraulic) Modelling" in Section 6 regarding critical durations).



Chart 1: Water level over time for the open channel at water level sample point C05 relative to the garden elevation at C04

The rate of rise indicates there are several minutes for anyone using the garden to respond to rainfall and leave the garden area before floodwater inundates the site when channel levels exceed 81.5m AHD, but also in most events several minutes to respond to floodwater rising on the site from 81.5m AHD to 82.3m AHD. The PMF is the fastest rate of rise given it is a very intense 15 min storm but it would require a very particular combination of unfortunate events for someone to be trapped due to this rising floodwater including:

- A PMF occurring, given the chance of a PMF occurring over an 80 year period is much less than 0.8% (see discussion on occurrence in "Risks to the Community" in Section 9)
- The rainfall being a very short, high intensity event.
- The garden area being used during high intensity rainfall



- People in the garden not noticing floodwater rising in the channel, or floodwater flooding the site.
- The immediate response to floodwater on the site not being to move to higher ground at the building, or incapable of doing so due to mobility issues.

The other events are considered to have sufficient warning time to allow for safe evacuation of the garden area at the proposed site given the proposed rainfall events are the statistically worse that could occur for a given AEP.

Overall, the risk the open channel poses to the safety of people at the site is considered low to very low, as there are:

- Visual indicators of rising floodwater for people to respond to,
- Several minutes to respond,
- Even a slow response is unlikely to be trapped by floodwater due to the location of the lower terrain levels on the site in relation to the access to higher ground,
- There is very easy access to stairs to higher ground,
- The stairs access an area that is above the PMF level, and
- The area at risk is unlikely to be in use in a rainfall event.

9.2.2 Evacuation

The two main evacuation approaches are to either (1) a horizontal evacuation approach where people move away from the site and flood affected areas to a flood free zone, and (2) a vertical evacuation approach where people shelter in a building where they can move vertically up to remain above floodwater levels until flooding subsides. Both approaches have use in NSW and for this site. A flood emergency response plan is presented in Section 11 with the recommendations for emergency response at the site given the information presented in this flood risk assessment and based on feedback from the NSW SES.

The primary strategy for evacuation in NSW is for people to move to an area outside of the effects of flooding that has adequate facilities to maintain the safety of the community (EM01, DPE 2023). This is also the primary strategy for the site, and as such any evacuation order from the NSW SES should be adhered to. However, this approach relies on sufficient warning time of the flood for the evacuation approach to be organised, then communicated to the community, and then for people to respond and act upon the evacuation order.

<u>GRC Hydro do not recommend ever driving through floodwater</u>. It is recommended to avoid Carlingford Rd, and the junction of Carlingford Rd with Rawson St and Ray Rd when evacuating away from the site. These roads can rapidly become unsafe to vehicles during most events and may remain hazardous after the main flood event. An assessment of the flood modelling shows that for all events up to and including the 0.5% AEP event both the DCP service lane and Rawson St to the south of the site are subject to flooding hazard class H1 (generally safe for people, vehicles and buildings). For evacuation, or after a flood event, the safest routes are likely to be to travel south on Rawson St onto Blaxland Rd or Epping Rd. This flood report cannot comment on the safety of roads beyond the catchment extent. All roads near the site can be unsafe for vehicles during the peak of a PMF event, but due to the flash flooding nature of the catchment these hazards persist for less than an hour on Rawson St.

The warning time is expected to be less than 30 minutes from the onset of the precipitating weather event to peak water levels at the site. As such, the site is at risk from flooding classed as 'flash



flooding', that is flooding that occurs "... within 6 hours of the precipitating weather event, and often involves rapid water level changes and flood water velocity. This definition excludes flooding caused by dam failure, storm surge or tsunami although similar emergency management principles may apply to these events" (AFAC 2018) and extracted from EM01 (DPE 2023).

The expected duration of inundation is relatively short for all events up to and including the PMF, with water levels around the site expected to drop to trafficable conditions within an hour after the precipitation event subsides.

Given the low warning time and there being no flood warning system covering Epping, there is a risk that evacuation orders will not be available from flood combat authorities before a flash flood event impacts the site. This flood assessment has also shown that the flood events of greatest impact on the site are short duration precipitation events of durations less than 30 minutes. Given this risk, the safest approach to protect people during a flash flood situation would be for all people located on the site to shelter onsite until the precipitation event finishes, waters subside, and only leaving after confirming with emergency combat authorities such as the SES. A shelter-in-place response is also recommended when users of the site are uncertain of how to respond in a flooding situation when evacuation warnings or advice from emergency authorities are not available. The site has benefits for a shelter in place response given:

- The building itself has been shown to be protected from the ingress of floodwater for all events.
- The expected time of isolation is short, with water levels on Rawson St rapidly subsiding within an hour after the precipitation event subsides.
- The mixed used of the site, vertical height and a supermarket onsite offers both space for shelter, and access to supplies for short term isolation.
- No medical facilities, emergency service or sensitive/hazardous land uses are proposed for the site.

Full details of the recommended emergency responses in the event of a flood are given in the Flood Emergency Response Plan in Section 11.

Given the above, flooding poses a low risk to both the building and its users, with residual risks manageable through proper emergency management planning. The above also demonstrates the proposed building is able to undertake an appropriate emergency flood management response with residual risks associated with a shelter in place strategy minimised through the short duration of inundation times expected.

Risks due to Climate Change

To assess the risk due to climate change, the Existing Conditions and Proposed Conditions TUFLOW models were run with a climate change event, and the impacts assessed. Results are presented in Figure Set D for:

- D01: 1% AEP for RCP8.5 2090 Climate Change Peak Depths and Levels (Existing)
- D02: 1% AEP for RCP8.5 2090 Climate Change Peak Depths and Levels (Post Development)
- D03: 1% AEP for RCP8.5 2090 Climate Change Development Water Levels Impact

The climate change event used was for the RCP 8.5 scenario in 2090, using the ARR2019 v4.1 recommended rainfall depth multiplier of a 19.8% increase relative to current climate conditions. This is quite a conservative approach as the RCP8.5 is the worst of the climate change pathways. An assessment of the effects of sea level rise were considered unnecessary as the site lies well beyond the influences of coastal sea level.



The impacts are comparing the Existing Conditions with Climate Change against the Proposed Conditions with Climate Change, which is a measure of the potential future impact the site could cause. As shown in figure D03, the proposed development is unlikely to pose a risk to the community in the future with impacts being minor and largely contained onsite.

In addition to the impact assessment, the water levels shown in Figure D02 show that flood levels in the 1% AEP under climate change conditions are unlikely to rise to beyond the current 1% AEP + 500mm freeboard levels. As the building is passively protected to this level, we can also conclude that the site is unlikely to become at risk during the 1% AEP under future climate change conditions.

As the proposed site has been shown to be:

- Unlikely to increase offsite water levels in the future; and,
- Unlikely to have water levels in the future 1% AEP event with climate change higher that the current 1% AEP event + 500mm freeboard.

The proposed development is unlikely to pose either a risk to the community, or be under risk, because of climate change.

10. Development's Suitability Relative to Relevant Planning Requirements

GRC has assessed the proposed development relative to the site's flood affectation with regard to the following relevant planning instruments:

- Parramatta Local Environmental Plan (LEP) (2023) Section 5.21 Flooding.
- Parramatta Development Control Plan (DCP) (2011), specifically Table 2.4.2.1.2; and
- Ministerial Directions 4.1 Flooding

The flood-related components of these planning instruments are quoted below with GRC responses regarding the compliance of the proposed development included in-line below in blue.



Parramatta Development Control Plan (DCP) (2023)

Flood planning controls for development at the site are set out in Section 5.1.1 of the Parramatta DCP. This report addresses the Flood Risk Management controls.

The 'Controls' C.01 to C.24 have been addressed below with references to specific report sections where possible. The 'Objectives' have been reviewed but found to be addressed through meeting the Controls and no addition comments have been provided regarding them.

The Matrix Development Controls for a Medium Flood Risk Area for the residential and commercial land use types have been addressed after C.24.

Control	GRC Response
C.01: Development is to be compatible with any relevant Floodplain Risk Management Plan and consistent with the current NSW Floodplain Development Manual, unless otherwise accepted by Council.	This report has been prepared with regards to the Flood Risk Management Manual (DPE 2023) and covers the full scope of the Flood Impact and Risk Assessment LU01 guidelines (DPE 2023). The site is outside of any known Floodplain Risk Management Plan.
C.02: Any increased risk to life from development must be mitigated to Council's satisfaction.	Section 9 discusses the management of risks to the community, users, property and infrastructure due to the development. Most risk to life is mitigated through a design showing a level of protection up to the PMF.
C.03: The Flood Planning Level under normal circumstances shall be the higher of the 1% AEP riverine flood level or the 1% AEP overland flow flood level, as accepted by Council, plus a minimum 500mm freeboard safety factor. Council may require additional freeboard to manage risk in exceptional circumstances.	Section 7 details the compliance with a 1% AEP + 500mm freeboard, as well as protection up to the PMF for basement carparking.
C.04: Significant filling or excavation of land below the Flood Planning Level is generally not permitted. If required by Council, development proposals must demonstrate, through detailed hydraulic modelling, that any proposed filling or excavation of land above the Flood Planning Level up to the Probable Maximum Flood (PMF) will not adversely impact flood behaviour.	Section 7 details the proposed design, with a design that minimises any development within the 1% AEP extent. This approach has ensured that in the results presented in Section 8 that the development would not adversely impact flood behaviour.
C.05: Council may require proposals for raising structures to provide a report from a suitably qualified structural engineer demonstrating that the raised structure will not be at risk of failure from the forces of floodwaters.	NA - Outside of the scope of this flood assessment.



C.06: Fencing, landscaping and public domain works are to be constructed in a manner that does not significantly affect the flow of floods.	Landscaping and building works are shown to not affect the flow of floodwater. Fencing outside of the building extent can be addressed once finalised.
C.07: New development is only permitted where reliable access is available for the evacuation of an area potentially affected by floods to an area free of risk from flooding. Evacuation should be consistent with any relevant flood evacuation strategy.	Evacuation from the site is possible given sufficient warning from flood combat authorities. This aligns with the relevant flood evacuation strategy. Shelter in place is the best available strategy for the management of risk due to flash flooding given the lack of warning (lack of warning pertains to the relatively small catchment which means short time to rise). The site is well placed to shelter people in place until such time as the event has passed (will be sub one hour based on duration of inundation results). Evacuation potential is discussed in Section 9 with a Flood Emergency Management Plan presented in Section 11.
C.08: Council requires an applicant to make a Flood Enquiry Application where this information is available. The information supplied to an applicant via a Flood Enquiry Application will inform the applicants DA flood model where deemed necessary.	NA - Outside of the scope of this flood assessment.
C.09: Where hydraulic flood modelling is required, flow hazard categories H1 to H6 as set out in Figure 5.1.1.1 must be identified and adequately addressed in the design of the development. Where available, Council will issue flood and hazard levels to be adopted in any hydraulic flood modelling, unless an alternative approach is agreed with Council. Flood modelling will need to account for any projected changes to flood levels or behaviour as a result of climate change over the design life of the development.	Hazard mapping is consistent with the H1 to H6 approach of classifying floodwater, and uses the AIDR hazard curves. See figures A06-A09 and B06-B09 for the mapped hazard results. Climate change is addressed in Section 9 and figures D01-D03. These show no expected future impacts due to the development and that the future climate change levels remain below the current 1% AEP + 500m freeboard levels.
C.10: Council may require an additional overland flow study to support an application on sites where such flooding is expected to be dominant over flooding from waterways (riverine flooding). Increases in local rainfall intensity and other rainfall and flood behaviour resulting from climate change should be factored into any overland flow modelling undertaken.	The flood modelling presented includes both mainstream and overland flooding. These demonstrate flood levels in Rawson St and along the basement access route remain below the FPL and basement entrance levels as shown in Section 7.
C.11: Development with high sensitivity to flood risk (e.g. critical public utilities) must be sited and designed to provide reliable access and an acceptably minimal risk from flooding.	NA – development is not a critical or sensitive land use type.

C.12: Design responses as part of flood mitigation measures associated with new and existing developments should not result in significant impacts upon the amenity of an area by way of unacceptable overshadowing of adjoining properties, privacy impacts (e.g. unsympathetic house raising) or by being incompatible with the streetscape or character of the locality (including heritage).	NA - No proposed flood mitigation measures as part of this development.
C.13: Development must be planned and designed to respond to both riverine (mainstream) flooding and overland flow flooding.	The flood modelling presented includes both mainstream and overland flooding. These demonstrate flood levels in Rawson St and along the basement access route remain below the FPL and basement entrance levels as shown in Section 7.
C.14: Development must not divert flood waters, nor interfere with floodwater storage, nor the natural function of waterways.	Development has been proposed outside of the 1% AEP extent, which removes the interference with the natural function of the waterways. Impacts in Section 8 show this approach has no impacts on the waterway.
C.15: In general, Council will not support proposals for flood flow-through or flood storage chambers within or beneath a new building, and alternate design solutions will be required.	NA – no flood flow-through or flood storage chambers proposed for this development.
C.16: Sensitive Uses and Facilities' and 'Critical Uses and Facilities,' as defined in Table 5.1.1.1, in general, not permitted on land subject to flooding in a PMF event.	NA – development is not a critical or sensitive land use type.
C.17: The following 'Sensitive Uses and facilities' being centre-based child care and aged care facilities that occupy land subject to flooding in a PMF event, may be considered provided Council can be satisfied that:	NA – development is not a critical or sensitive land use type.
 C.18: Unless otherwise advised by Council, all development in the floodplain involving the construction of a new building or significant alterations to an existing building, and or intensification of a use must be supported by flood hazard modelling that is: a) based on the 'General Flood Hazard Vulnerability Curves' in Figure 5.1.1.1 [AIDR 2017 Hazard values] for the 1% AEP flood and the PMF. b) is assessed in terms of the following [H1 to H6] hazard categories and risks of harm: 	Hazard mapping is consistent with the H1 to H6 approach of classifying floodwater and uses the AIDR hazard curves. See figures A06-A09 and B06-B09 for the mapped hazard results. Section 9 presents a risk assessment which uses the H1 to H6 to quantify risks of harm.

C.19: Unless otherwise advised by Council, all development in the floodplain involving the construction of a new building or significant alterations to an existing building, and or intensification of a use is to be supported by a merit-based flood hazard and flood impact risk assessment that:

a) Presents evidence-based analysis of the hazard, risk and harm to occupants and those in the surrounds and demonstrates how harmful factors will be mitigated.

b) Includes information on the following aspects as necessary, to enable Council to assess risk and potential for harm:

- 1% AEP and 5% AEP flood levels, flood extents, flow rates, depths and velocities for mainstream and overland flow floods;
- PMF levels, hazard, extent and behaviour for mainstream floods (not overland flow floods);
- modelled hydraulic hazard levels, (H1-H6), extent and behaviour for 1% AEP mainstream and overland flow floods;
- warning times and duration of flooding;
- available warning systems (if any);
- characteristics and vulnerabilities of future occupants; likelihood of multiple storms and multiple flood peaks;
- 'horizontal' evacuation pathways including accessibility considerations;
- 'vertical' evacuation opportunities and shelter in place facilities above the PMF where permitted;
- emergency services access availability;
- local terrain;
- the development in context; and
- the proposed use and occupation of the development.

- a) Section 9 presents a risk assessment supported by flood result evidence to support the analysis of potential hazard, risk and harm to occupants and the surrounding community.
- b)
- Results are presented for Existing Conditions in Section 6 and figure set A
- Results are presented for Proposed Conditions in Section 8 and figure set B
- Impacts due to the development are presented in Section 8 and figure set C
- Warning time, and duration of inundation are presented as part of the risk assessment in Section 9
- A recommended evacuation strategy demonstrating that vertical evacuation opportunity is available and able to provide protection for all events including the PMF. Section 8 provides floor levels, the evacuation potential is discussed in Section 9 and a Flood Emergency Management Plan is presented in Section 11.
- Evacuation from the site is available given sufficient warning. Discussed further in Section 9.
- Proposed use and occupation is in Section 7.
- Context and terrain is presented over Sections 1 to 7.
- All of the above considers the a wide range of flood events from the 5% AEP to the PMF.
- Mapped results include flood depths, levels, velocities, hazards and flood function.



C.20: Basement car parks on properties within the floodplain are strongly discouraged and alternate design options should be discussed with Council at the pre-lodgement stage. Where a basement car park on a property within the floodplain is proposed, it must be demonstrated that the proposed basement car park has been protected from all flooding up to and including the PMF event. An adequate flood emergency and risk management plan must also be provided where basement car parks are proposed in the floodplain, please see Flood Warning and Emergency Response Planning section below for requirements.

The proposed basement car park has been shown to provide passive protection upto the 1% AEP + 500mm freeboard and protection upto the PMF in Section 7 through the use of automatic floodgates..

C.21: Where Council allows basement car parking in flood prone land the proposal must demonstrate:

a) effective floodproofing and flood exclusion of the basement against all floods up to the PMF;

b) adequate safety for occupants of the basement and building including a flood free evacuation path (stairway or other suitable method) from the basement levels to a safe refuge above the PMF;

c) adequate safety for occupants at ground and ground floor levels of the building including a flood free evacuation path (stairway or other suitable method) from the ground floor levels to a safe refuge above the PMF; and d) consistency with other Council objectives (such as traffic management).

The proposed basement car park has been shown to provide passive protection upto the 1% AEP + 500mm freeboard and protection upto the PMF in Section 7 through the use of automatic floodgates.

The basement carpark has vertical access to higher levels within the building, along a flood free evacuation path.



C.22: Demonstrate the appropriateness of a basement car park within a As shown in flood prone area, the following details must be included as a minimum in the 1% AEP. Development Application: The propose

a) Demonstration that high hazard floodwaters (H3 or greater) will not occur in a 1% AEP event in the area adjacent to the driveway.

b) The basement must be protected from the ingress of floodwater by passive measures at least up to the flood planning level. These measures are likely to include provision of a driveway crest at or above the flood planning level with associated wing/or bund walls to this level to prevent floodwaters flowing into the basement.

c) The basement must be protected from the ingress of floodwater via the driveway up to the Probable Maximum Flood level. These measures are likely to include provision of a self- triggering and self-powered flood gate at or near the driveway crest that reaches the level of the PMF, together with corresponding wing wall bunds etc. to the same PMF level.

d) The basement must be protected from the ingress of floodwater via stairwells and other openings up to the Probable Maximum Flood level. These measures are likely to include a combination of a self-closing flood

doors, flood gates and bund walls. Flood doors may also be fire doors.

e) Provision of flood-free escape stairs from the basement up to a place of refuge within the building above the PMF level with adequate facilities for users during and after a flood.

f) Provision of adequate car parking for the disabled and an escape path that can be followed to safety.

g) Submission of a comprehensive Flood Emergency Response Plan incorporating all of the above.

C.23: The Building Management System and Plan for the development with a NA - Outside of the scope of this flood assessment.

proposed basement car park within a flood prone area must include all necessary measures to maintain, test and operate the flood protection

devices including flood gates, doors and barriers, flood sensors, flood

refuges and FERP.

C.24: Floodplain Development Matrix

See below

As shown in figure B07, only H1 hazard is expected at the area adjacent to the driveway in the 1% AEP.

The proposed basement car park has been shown to provide passive protection upto the 1% AEP + 500mm freeboard and protection upto the PMF in Section 7 through the use of automatic floodgates..

The basement carpark has vertical access to higher levels within the building, along a flood free evacuation path.



Flood Risk Precincts (FRPs)	Planning Consideration	Floor Level	Bulding Components	Structural Scindness	Flood Affectation	Car Parking 6. Drywway Access	Evacuation	Management & Design
-	Sensitive Uses & Facilities	x	к.	X	x	х	X	1.0
	Critical Uses & Facilities	x	X	×.	Х.	X.	x	20
RIS	Residential*	X	*	*	×.	К.	8- -	*
po	Commercial & Industrial	X	×	×	×	×	×	× 1
E	Open Space & Non-Urban	1	1	1	1	2, 4, 6, 7	1, 4	2, 3, 4
f	Subdivision	X	×	×	X	K.	X	×
Ŧ	Filling	× .	×	-X	×	×	-X;	1
	Concessional Development	4	1	1	1	1,5	3, 4, 6	2,3,4
1	Sensitive Uses & Facilities	×	×	×	x	Χ.	×	x
1sk	Critical Uses & Facilities	X	×	×	×	×	x	x
P	Residential*	2	1	1	1	1, 3, 5, 6, 7	3, 4, 6	2, 3, 4
00	Commercial & Industrial	2	1	1	1	1, 3, 5, 6, 7	3,4,6	2,3,4
Ē	Open Space & Non-Urban	1	1	1	2	2, 4, 6, 7	1, 4	2,3,4
diu	Subdivision				1		3, 4, 5	1
Ň	Filling	X	8	×	×	ĸ	×	*
	Concessional Development	4	1	1	1	1,5	2,5	2,3,4
			-	i.	~		-	

Floor Level (2): All habitable floor levels to be equal to or greater than the 1% AEP (100 year ARI) flood level plus 0.5 metre freeboard.

As shown in Section 7, all floor levels are greater than 1% AEP + 500mm freeboard.

Building Components (1): All structures to have flood compatible building components and construction below the 1% AEP (100 year ARI) flood level plus freeboard.

NA - Outside of the scope of this flood assessment.

Structural Soundness (1): Unless otherwise approved by Council, a structural engineer's report is required to certify that the structure can withstand the forces of floodwater, debris and buoyancy up to and including a 1% AEP (100 year ARI) flood level plus freeboard.

NA - Outside of the scope of this flood assessment.

Flood Affectation (1): A hydraulic engineer's report is required to certify that the development will not increase flood affectation elsewhere, having regard to: (i) loss of flood storage; (ii) changes in flood levels, flows and velocities caused by alterations to flood flows; and (iii) the cumulative impact of multiple potential developments in the vicinity.	As shown in Section 8, the development is not changing flood behaviour, function, or has impacts on flood levels, flows and velocities.
Car Parking & Driveway Access (1): The minimum surface level of unenclosed parking spaces or carports shall be as high as practical, but no lower than 0.1 metres below the 1% AEP (100 year ARI) flood level. In the case of garages and other enclosed parking areas for less than 3 motor vehicles, the minimum surface level shall be as high as practical, but no lower than the 1% AEP (100 year ARI) flood level, plus 0.15 metres freeboard.	NA – No unenclosed parking spaces proposed or encloses parking areas for less than 3 motor vehicles.
Car Parking & Driveway Access (3): Garages, and other enclosed car parking areas, capable of accommodating more than 3 motor vehicles, must be protected from inundation by floods equal to or greater than the 1% AEP (100 year ARI) flood. Ramp levels to be no lower than 0.5m above the 100 year ARI flood level. Where below ground car parking is proposed additional measures must achieve protection up to the PMF.	The proposed basement car park has been shown to provide passive protection upto the 1% AEP + 500mm freeboard and protection upto the PMF in Section 7 through the use of automatic floodgates.
Car Parking & Driveway Access (5): Unless otherwise approved by Council and provided this does not obstruct or displace floodwaters, the level of the driveway providing access between the road and parking spaces shall be no lower than 0.2 metres below the 1% AEP (100 year ARI) flood level.	Compliant as depths less than 0.05m shown in the 1% AEP across the driveway access between the road and basement parking entrance. See Figure B02.
Car Parking & Driveway Access (6): Enclosed car parking, and car parking areas accommodating more than 3 motor vehicles, with a floor below the 1% AEP (100 year ARI) flood level, shall have adequate warning systems, signage, exits and evacuation routes. Refer to Flood Warning and emergency Response Planning section for requirements.	Evacuation is discussed in Section 9.
Car Parking & Driveway Access (7): Restraints or vehicle barriers to be provided to prevent floating vehicles leaving a site during a 1% AEP (100 year ARI flood.)	All parking areas protected in all events.

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Evacuation (3): Reliable access for pedestrians required from the site to an area of refuge (including shelter in place) above the PMF level, on site (e.g. second storey) or off site.	As discussed in Sections 7 and 9, all levels are protected to the PMF allowing a shelter in place strategy to be adopted if there is insufficient warning for evacuation offsite.
Evacuation (4): Applicant is to demonstrate the development is consistent with any relevant flood emergency response plan, flood risk management plan or similar plan.	No current flood emergency response plans, or similar, are currently applicable to the site.
Evacuation (6): Adequate flood warning is to be available to allow safe and orderly evacuation without increased reliance upon SES or other authorised emergency services personnel.	Due to the short warning time, the recommended strategy is to adopt a shelter in place emergency flood response unless an evacuation order has been given by emergency combat authorities. Subject to emergency combat authorities organising evacuation before the onset of flood causing precipitation, the site has access to Blaxland Rd and Epping Rd which are likely evacuation avenues due to access to emergency facilities at the Ryde Hospital or access to the Hills Motorway.
Management and Design (3): Applicant is to demonstrate that sufficient area is available to store goods above the 1% AEP (100 year ARI) flood level plus 0.5 metre freeboard.	All floor levels protected to the 1% AEP + 500mm freeboard as shown in Section 7
Management and Design (4): No storage of materials below the Flood Planning Level (1% AEP flood plus 0.5 metre freeboard) which may cause pollution or be potentially hazardous during any flood.	All floor levels protected to the 1% AEP + 500mm freeboard as shown in Section 7. No known hazardous material storage proposed as part of the development.



Ministerial Directions – Section 4.1 - Flooding

Objective	GRC Response
The objectives of this direction are to: (a) ensure that development of flood prone land is consistent with the NSW Government's Flood Prone Land Policy and the principles of the Floodplain Development Manual 2005, (now 2023) and	Compliance with controls and objectives of Parramatta Council DCP and LEP as demonstrated in the tables above clearly indicates that the development is consistent with Government policy and the NSW Floodplain Development Manual (NSW, 2005) and (NSW, 2023).
(b) ensure that the provisions of an LEP that apply to flood prone land are commensurate with flood behaviour and includes consideration of the potential flood impacts both on and off the subject land.	The table above responds to Section 5.21 of the Parramatta City Council LEP.
Application	
This direction applies to all relevant planning authorities that are responsible for flood prone land when preparing a planning proposal that creates, removes or alters a zone or a provision that affects flood prone land.	No response required.
Application	
(1) A planning proposal must include provisions that give effect to and are consistent with: (a) the NSW Flood Prone Land Policy,	As per the NSW Government website (<u>https://www.environment.nsw.gov.au</u> /topics/water/floodplains/floodplain-manual#:~:text=The%20main% 20objective %20of%20the,development%20of%20flood%2Dprone%20land.)" <i>The main</i> <i>objective of the Flood Prone Land Policy is to reduce the impact of flooding and flood</i> <i>liability on owners and occupiers of flood-prone property and reduce public and</i> <i>private losses. The policy recognises the benefits of use, occupation and development</i> <i>of flood-prone land.</i> " The proposed works that are described by the Planning Proposal meet FPL (see Section 7) and off-site impact requirements (see Section 8 and figure set C). Egress via Rawson Street avoids all interaction with hazardous mainstream flooding. This condition has been met and responses to the DCP and LEP controls above further illustrate this.



(b) the principles of the Floodplain Development Manual 2005,	Key principles of the NSW FDM are that no development should occur in floodway, floor levels should meet FPL requirements and flood risk should be managed. All three key principles are met by the proposed works. Responses to the DCP and LEP controls above further illustrate this.
(c) the Considering flooding in land use planning guideline 2021, and	The proposed works are consistent with the 2021 guideline in that: the PMF is included in site flood liability analysis, the proposal does not put additional onus on existing flood planning issues, the works are protected from the PMF event (both mainstream and overland flow)
(d) any adopted flood study and/or floodplain risk management plan prepared in accordance with the principles of the Floodplain Development Manual 2005 and adopted by the relevant council.	No such study exists for the site.
(2) A planning proposal must not rezone land within the flood planning area from Recreation, Rural, Special Purpose or Conservation Zones to a Residential, Employment, Mixed Use, W4 Working Waterfront or Special Purpose Zones.	Answered by others.
(3) A planning proposal must not contain provisions that apply to the flood planning area which:(a) permit development in floodway areas,	As per Figure A11 no development is proposed in a highly conservative definition of the 1% AEP floodway
(b) permit development that will result in significant flood impacts to other properties,	As per figure set C no impact results in the 1% AEP event on adjacent development due to the proposed works
(c) permit development for the purposes of residential accommodation in high hazard areas,	As per figure A07 works aren't proposed in an area of high hazard. Additionally residential levels are well and truly elevated above the 1% AEP mainstream flood level of 83.7 mAHD at the site.
(d) permit a significant increase in the development and/or dwelling density of that land,	Within the FPA as defined by 1% AEP plus 0.5 m the proposed works are minimal. Certainly the dwelling density within the FPA is not being altered by the proposed works. Noting that the FPA includes all areas below 84.2 mAHD based on a FPL of 1% AEP plus 0.5 m.


(e) permit development for the purpose of centre-based childcare facilities, hostels, boarding houses, group homes, hospitals, residential care facilities, respite day care centres and seniors housing in areas where the occupants of the development cannot effectively evacuate,	Development proposed is a mixture of retail and residential. Egress to Rawson Road is readily achieved given sufficient flood warning, as is shelter in place in cases without flood warning. Flood flows pass quickly from the relatively small catchment. Note that the strategy proposed is compliant with DoP EM-01 2022 Guideline "Support for Emergency Services" as the duration of Shelter in Place is minimal.
(f) permit development to be carried out without development consent except for the purposes of exempt development or agriculture. Dams, drainage canals, levees, still require development consent,	Not applicable.
(g) are likely to result in a significantly increased requirement for government spending on emergency management services, flood mitigation and emergency response measures, which can include but are not limited to the provision of road infrastructure, flood mitigation infrastructure and utilities, or	Shelter in place is viable for emergency management in cases where there isn't an evacuation order issued for the area. Given sufficient warning relatively safe egress to Rawson Street is available for evacuation. GRC do not recommend anyone should drive through floodwater and the site is well placed to shelter people in place until such time as the event has passed (will be sub one hour given small catchment). Note that the strategy proposed is compliant with DoP EM-01 2022 Guideline "Support for Emergency Services" as the duration of Shelter in Place is minimal.
(h) permit hazardous industries or hazardous storage establishments where hazardous materials cannot be effectively contained during the occurrence of a flood event.	The development is protected from flooding up to the PMF event and further the proposed usage is a retail area and residential accommodation.

11. Flood Emergency Management Plan

11.1 Introduction

11.1.1 Purpose

The objective of this Flood Emergency Management Plan (FEMP) is to:

- Develop a framework to help management and staff prepare for potential flood emergencies;
- Ensure the safety of people;
- Minimise property damage; and
- Facilitate a coordinated response during flood events.

This FEMP has been prepared to accompany the Flood Risk and Impact Assessment (FIRA) for the proposed Epping Town Centre development (the site).

It presents recommended actions to take for the management of emergency flood situations that cannot be managed through other aspects of the proposed development. Primarily the intent is to minimise the risk to users of the site during an emergency flood event when guidance from emergency combat authorities is not available, which is an inherent risk associated with the flash flooding nature of the surrounding catchment.

11.1.2 Scope

This FEMP guides the emergency response for the following property and its occupants:

• Epping Town Centre, at the corner of Rawson Street and Carlingford Road

This FEMP has been developed with the following stakeholders in mind:

- The residents and occupants of this site;
- The tenants, landlords and businessowners who occupy the site;
- The SES;
- Council; and
- Other emergency service providers (Ambulance, Police, Fire).

This FEMP is immediately superseded by advice from emergency combat authorities, which is the NSW SES during a flood, but may include NSW Police depending on the situation. This FEMP is a draft FEMP, which is to be incorporated during future design stages into the overall Emergency Management Plan for the site prepared for the operation of the proposed development.

11.1.3 Guidance

The following legal and regulatory guidance has been referred to in the development of this FEMP:

- NSW SES FloodSafe Guidelines;
- NSW Emergency Management Act 2002;
- DPHI Disaster Risk Reduction Framework; and the
- DPHI Shelter-in-Place Guideline for Flash Flooding (2025)

11.1.4 Emergency Management Principles

The FEMP has been prepared with the emergency management principles in mind of:

Prevention, Preparedness, Response and Recovery (the PPRR framework).

The PPRR framework applies as outlined below:

11.1.1 Prevention

Prevention (also known as mitigation): These are measures taken to mitigate or prevent flooding from impacting the site or to reduce the risk to life or damages. This is primarily achieved through:

- A 1% AEP + 500mm freeboard level of protection to all entrances
- A PMF level of protection achieved passively for the ground floor, and using floodgates for the basement carpark entry
- Location of the site on the less flood liable portion of the site
- Recognition that hazardous floodwater could impact a portion of the lower foundation wall on the west of the site and a need to ensure it is built accordingly.
- Recognition that residual risks remain that need to be managed through preparation and planning.

11.1.2 Preparedness

Preparedness: this about planning for the emergency event before it happens, primarily to ensure an efficient response during an emergency flood. This is achieved through:

- Preparing an emergency management plan
- Understanding flooding at the site (Section 11.2.1)
- Understanding residual risks at the site (Section 11.2.3)
- Allocating responsibilities for executing the emergency management plan (Section 11.3.1)
- Preparing the site (Section 11.3)
- Ensuring the emergency management plan is understood before the flood, through education, making it available and regular practice (Section 11.3)
- Updating the plan based on new information, lessons from the practice or things learnt after an emergency flood event (Section 11.5.2)

11.1.3 Response

Response: These are the actions to take place during an emergency. These include aspects of Pre-Flood activities, during the flood and after the flood. These are covered in Section 11.4.

11.1.4 Recovery

These are actions to take after the emergency. These are distinct from the post-flood activities in 'Response' as they relate to activities after the emergency itself. This can include:

- Taking stock of any damages;
- Organising the repair of damages;
- Assessing the effectiveness of the emergency procedures and raising potential improvements; and
- Updating the emergency procedures.

This has been prepared with regard to the flood information presented in this flood assessment, advice from the state flood emergency agency of the NSW State Emergency Service (SES) and the proposed development.

11.2 Prevention

11.2.1 Understanding Flooding at the Site

There are two main avenues of flooding at the site:

- 1. A major overland flowpath in the canal to the west of the site; and
- 2. Local overland flooding down Rawson Rd and onto Carlingford Rd

These mechanisms are described below.

- 1. <u>A major overland flowpath in the canal to the west of the site</u>
 - o Deep, high hazard floodwater from a 124ha catchment. Floodwater exceeds the culvert capacity under Carlingford Rd during the 5% AEP and larger events, which causes a build-up of floodwater south of it until it overtops the road.
 - Flood risk due to rising floodwaters that can impact the lower garden areas in the western portions of the site.
 - o Flash flooding with a duration of inundation less than 6 hours
 - o Flood levels pertinent to the site:
 - 1% AEP Flood Level (Peak):
 - 83.5 mAHD
 - Probable Maximum Flood Level (Peak):
 - 85.3 mAHD
 - Proposed development garden area:
 - 83.5 mAHD
 - Proposed development ground floor:
 - 88.5 mAHD
 - Proposed development basement car entry level:
 - 85.4 mAHD (flood protected 0.5 m above the adjacent 1% AEP flood level of 84.9 mAHD)
- 2. Local overland flooding down Rawson Rd and onto Carlingford Rd
 - Shallow floodwater from the local catchment. Contained to the road for events up to and including the 0.5% AEP, however the velocities can create patches of high hazard on the eastern side of the road.
 - o 1% AEP Flood Depth along Rawson St ranges from 0.1 m to 0.3 m in the gutters.

As presented in Section 10, the site is protected to the 1% AEP + 0.5 m freeboard and the underground carpark to the PMF level. It should be reiterated that access to the lower ground, basement and towers is via internal stairs/entrances.

Surrounding the site, the following flood information is pertinent:

- Carlingford Rd can be inundated with hazardous floodwater in events higher than the 5% AEP, with the 1% AEP showing H5 hazards which are classed as 'unsafe for people or vehicles' where the channel overtops the road.
- Rawson St is shallow (<300mm) overland flow of mostly H1 hazard which have 'no restrictions', up to and including the 0.5% AEP. However, during the PMF the hazards can consistently exceed H2 which is 'unsafe for small vehicles' and reach H5 'unsafe for people or vehicles'. The south bound lane (i.e. the east side of the road) is notably more hazardous in all events than the northbound.

• The adjoining lot south of the site is currently a carparking area. The area remains flood free up to and including the 0.5% AEP, but there is runoff with a very low H1 hazard off Rawson St in the PMF.

Given the information presented in this assessment and summarised above, the flooding can be summarised as:

- Rising floodwater to the west of the site cannot be traversed, cuts the use of Carlingford Rd to people and vehicles, and whilst the building is protected against the PMF the PMF can still prevent use of the road servicing the proposed loading bay and underground carpark entrance.
- The site is surrounded by shallow overland flow during the PMF on all other sides. Notably Carlingford Rd is the most hazardous of this and Rawson St slightly less so but still unsafe for people or vehicles. The shallow overland flow in the adjoining lot to the south of the site is the least hazardous of these at H1.

These give an indication of how various magnitudes of floods will impact the site and what level of protection is required. As presented in Sections 7 and 10 the site's ground level is set to the 1% AEP + freeboard. The underground carpark is passively flood protected to the 1% AEP flood level + 0.5 m freeboard with additional active protection to the PMF level using self-activating floodgates. As presented in Section 7 the ground level, basement carpark and loading bay access are the only entrances proposed. All access to the lower ground or upper floors of the towers is internal to the site.

11.2.2 The Design's Response to Flood Affectation

The proposed development has been designed to be resilient to flooding by:

- elevating the ground floor well above the 1% AEP level in accordance with the DCP;
- providing passive protection above the 1% AEP level and further active flood protection to the PMF level; and
- Providing safe refuge space on Level 1, well above the PMF level, in the event that sheltering in place is required due to rapidly rising floodwaters in an extremely rare event.

In order to better inform flood emergency response, the proposed design should incorporate a sump pump monitor alarm system at location CO2. This system can trigger warning messages when floodwaters reach specific water levels.

11.2.2 Understanding the Residual Risks of the Site

There remains residual risks that cannot be managed by the proposed development for the safety of future users due to an emergency flood event. These are detailed below.

Expected Users of the Site

The proposed development is for a mixed use of the site. There are to be:

- Residential apartments located above ground floor in the proposed towers;
- Commercial premises on the ground and lower ground floors; and An underground basement carpark.

As such it can be expected that beyond able bodied adults there could be the following people at the site:

- High risk age groups, such as children and the elderly
- Several groups who may not be familiar with the emergency procedures of the site:
 - o Short term or irregular staff of the commercial premises
 - o Temporary or short term residents of the apartments

o Visitors and/or customers to the site.

It should also be considered that people could be injured or have mobility problems that need to be accounted for in the FEMP.

Inherent flood risks

People are likely to want to evacuate in a flood if not told the risks associated with doing so (EM01, DPE 2023).

Even if told of the risk, people may still attempt to evacuate if they do not accept the risk (EM01, DPE 2023)

Risks During Evacuation

Shallow overland flow can be present along Rawson St even in a 5% AEP (1 in 20 year) event. This flooding on Rawson St, even in a 1% AEP event remains predominantly H1 (low hazard). Vehicles and able bodied pedestrians are able to evacuate via Rawson St if given sufficient warning time. Providing sufficient warning time may be difficult to achieve given the rapid rise of floodwaters at this location.

Evacuation of the site is reliant on sufficient warning time before hazardous floodwater impacts an area. As a priority any evacuation order from the NSW SES should be adhered to.

Risks for this site are that shallow overland flow can be present along Rawson St for events below the 0.5% AEP predominantly H1 (low hazard) and can reach H4 in the PMF. Carlingford Rd is hazardous for the 1% AEP and above during the peak of a flood due to rising floodwater in the creek. As this floodwater can rise quite quickly, it is recommended that if evacuating the site before a flood then avoid the use of Carlingford Rd, especially if any floodwater is present on the road or during a 'Severe Weather Warning' being active for the area.

It is difficult for authorities to issue evacuation orders for flash flooding, as these events typically occur too fast for an evacuation response to be responded in time by the community. This is a risk for the site, as the critical events are all short duration, high intensity events of less than 30 minutes. Indicators for when evacuation from the site may be risky include:

- A severe weather warning from the Bureau of Meteorology being active
- The automatic floodgates being activated for the basement level carpark entries
- If advised by the SES that evacuation is risky or too late for Epping
- There is an opportunity to install a flood level trigger to the rear of the site that when triggered can communicate to the site when flood levels reach levels indicative of local flooding conditions being unsafe for evacuation.

When evacuation from the site becomes more risky than staying in place until a flood event has passed, or when there is uncertainty around the approach to take to keep people safe, a shelter in place strategy can be adopted.

Risks of Shelter in Place

Generally, the risks of shelter in place are that vulnerable occupants would be required to shelter in an uncomfortable location with prolonged isolation without access to food, water and emergency aid in the event of a secondary medical emergency. However, the site naturally has access to amenities to minimise discomfort while waiting for a flood to pass which helps minimise some of this risk. The risk is also minimised by all flash flooding events, including the peak PMF flooding expected to pass relatively quickly following their peak. As discussed in Section 9, the conditions around the site are expected to return to safe levels within an hour of the precipitation event – noting that Carlingford Rd may take longer and the road may be damaged by floodwater passing over it.

11.3 Preparedness

11.3.1. Personnel and Responsibilities

As part of ensuring the site is prepared for an emergency flood situation requires an emergency management team with clear responsibilities be decided as part of the future Emergency Management Plan for the site. Some are for ensuring the site is prepared for an emergency and others have roles during an emergency. The mixed use of the development presents challenges for the efficient implementation of any plan; however the following recommendations are made towards personnel and responsibilities to minimise any potential issues.

Emergency Management Committee

A set of staff or business managers who can coordinate the preparation of the site's residential, commercial and shared areas and people for an emergency flood situation. Mostly a logistics and compliance entity without responsibilities during a flood.

Emergency Management Committee Responsibilities

Responsibilities include:

- Ensuring the designation of roles and responsibilities is organised and communicated
- Ensuring the Flood Emergency Management Plan is available publicly in each residential tower and on the ground floor
- Ensuring the plan is exercised regularly
- Ensuring the any items required to implement the plan are checked regularly. This may include:
 - o The floodgate
 - o Alarms
 - o Signage
 - o Supplies and emergency aids for shelter-in-place
- We would recommend they coordinate business to prepare their own evacuation plans inline with the sitewide plan.
- We would recommend measures to provide the emergency evacuation plan to new home owners, renters or short-term accommodation in the residential apartments be organised.
- Updating the plan when new information comes available or after an emergency flood event based on any lessons learnt.

Several staff should have knowledge of the emergency procedures and be located onsite to act during a flood emergency. The following roles/responsibilities are recommended, noting that there are several parallels with roles/responsibilities for the management of fire emergencies that could be combined into a single role.

Incident Controller

The Incident Controller is similar to a Chief Warden for the management of fire emergencies.

A prearranged member of staff, site manager or business manager whose primary responsibility is to initiate the emergency management plan for the site in the event of a flood and coordinate the personnel required to implement the plan. They would have contact with all businesses in the complex, have access to the site facilities – especially any related to the floodgate, site wide alarms and site wide communication. It is recommended that a backup/deputy also be designated to share or takeover responsibilities of the Incident Controller as required. They can both act as or share some

responsibilities with the Communication and Evacuation Managers depending on the final site arrangements.

Incident Controller Responsibilities

Responsibilities include:

- Signing up for alerts on Severe Weather Warnings, Flood Warnings, Evacuation orders
- Initiating the emergency management plan with the Communication Manager and Evacuation Manager
- Confirming the closure of the basement carpark floodgate
- Responsibilities of the Communication Manager and Evacuation Manager as required

Communication Manager

Someone located onsite who can manage internal communication as well as external communication required during a flood emergency.

Communication Manager Responsibilities

Responsibilities include:

- Communicating to the sites Local Area Managers any evacuation orders and where to evacuate to.
- Liaising with external agencies such as the NSW SES and emergency services as required.
- Site wide alarms and site wide communication such as PA announcements.
- Communicating with residents in the building

Evacuation Manager

Someone located onsite who can manage the pre-arranged evacuation point. They will also coordinate with the Safety Officers to implement the safety measures around the site.

Evacuation Manager Responsibilities

Responsibilities include:

- Managing the Safety Officers
- If sheltering in place, managing the shelter location including ensuring a suitable stock of emergency supplies.

As well as the main managers, it is recommended that other staff have the training and knowledge of the emergency procedures. These would likely include the roles and responsibilities below, noting that many of the Local Area Managers could fulfil responsibilities of the Safety Officers once they've fulfilled their responsibilities.

Safety Officers

Staff onsite who can implement the safety measures around the site and help with the communication of information to visitors/customers onsite who are not familiar with the emergency management plan. They would work with the Evacuation Manager.

Safety Officers Responsibilities

Responsibilities include:

- Movement of visitors/customers
- Putting up signs
- Closure of the gate to the laneway

Local Area Manager

Each commercial business should have a manager/point of contact for the Incident Controller or Communication Manager to liaise with. They would ensure the evacuation of staff and visitors at their business to the pre-arranged evacuation point for further information.

Local Area Manager Responsibilities

Responsibilities include:

- Evacuation of their business or store based on the information communicated from the Communication Officer.
- Closure of the business or store
- Liaising with the Evacuation Manager to communicate the status of their evacuation and delivering any visitors/customers who will be managed by the site wide evacuation measures.

External agencies have roles in the management of flooding for the community and more directly during a flood emergency. The following agencies are active for the site.

11.3.2 Agency Liaison

NSW State Emergency Service

As designated by the State Emergency Service Act of 1989 and in the NSW State Emergency Management Plan (EMPLAN) the NSW State Emergency Service (SES) are the 'combat agency' in the event of a flood to coordinate the evacuation and welfare of affected communities. As the combat agency, they are designated responsibility for the emergency management efforts related to that emergency and will be the primary authority on what communities should do. The local unit for the site is the NSW SES Parramatta Unit, however during an emergency a site to manage the evacuation efforts will be established.

The SES website has information regarding flooding, including any current warnings. They will also disseminate warning information via the 'Hazards Near Me App', their social media and geolocated text messages.

NSW SES can be contacted by:

- For general enquires on 138 737 / 138 SES
- During a flood emergency on 132 500

During a life-threatening emergency contact emergency services on Triple-Zero (000)

City of Parramatta Council

The site lies within the LGA of the City of Parramatta Council. As the local Council, they have responsibilities for the preparation of flood information for their LGA and for the management of development in flood prone areas. Information regarding flood risk in their LGA can be found on their website, however local flood information regarding Epping is currently unavailable.

Somewhat uniquely for NSW they have a flood warning system called FloodSmart Parramatta which can give flood warnings for the Upper Parramatta River. These can be accessed on their website or signing up alerts on the Early Warning Website. The site lies outside of any of the warning areas, as the warning areas relate to riverine flooding. As such, the warning system does not apply to the site but may provide some indication of the local severity of flood inducing rainfall from the closest warning area at 'Subiaco and Ponds Creek Warning Area' (approximately 3km to the south-west). However, this is not to be relied upon for acting in an emergency.

Bureau of Meteorology

The Bureau of Meteorology (BoM) is the nation's weather, climate and water agency. Weather information, including forecasts, historical and current are available on their website. They also issue weather warnings that provide some degree of potential flooding. These warnings can include:

- Severe weather warnings. These relate to either 'Damaging Winds' or 'Rain', with a severe weather warning for rainfall potentially leading to flash flooding. Warnings can be anywhere from an hour to 36 hours in advance.
- Severe thunderstorm warning. These specifically relate to thunderstorms that are severe or very dangerous and beside the thunder can cause hail, damaging winds or heavy rainfall that can cause flash flooding.
- Flood Warnings. These usually relate to a specific river or catchment area that has potentially dangerous floodwater.

Warnings are available via the BoM website, their app and the local news channels/radio.

11.3.3. Checklists of Supplies and Emergency Aids

The following supplies and equipment should be available at the site, located in a safe, flood-free location and be maintained and checked on a regular basis.

Essential Supplies		Em	Emergency Equipment		Special Needs	
•	Food and water (minimum 72-hour supply per person)	•	Generators and fuel Pumps for water removal	•	Supplies for vulnerable populations (e.g., elderly,	
•	First aid kits and medical supplies	•	Communication devices (satellite phones, two-way	•	 Pet care items and 	
•	Flashlights, batteries, and radios		radios)		animal feed	
•	Personal protective equipment (PPE)					
•	 Sandbags and plastic sheeting 					

11.4 Response

11.4.1 Response Procedures

Management/wardens should devise a step-by-step guide evacuation decisions based on flood severity and timing. An example process has been included below as a suggestion that may be improved upon with the input of staff and liaison with the SES.

When flash flooding occurs at the site it does so quickly, and floodwaters also recede quickly. As such, if a general flood warning is issued for Sydney or Parramatta, on-site staff should observe local rainfall and if significant rainfall begins to impact the local area, staff should call the SES and defer to their instructions if and when an evacuation order is given.

Step	Actions
1	Monitor BoM Flood Warnings Monitor BoM and SES flood warnings. In the event of a 'Severe Weather Warning' or 'Severe Thunderstorm Warning' from the BoM, this indicates that people onsite should either minimise the use of the site if possible and start being on alert to other indicators of flooding around the site
	If a Severe weather warning is issued, staff shall evacuate the garden and block its access.
	No FloodSmart or specific warning is available for this catchment or location so a general warning for the Sydney or Parramatta region will function as an indication to say alert to the chance that the site may become flooded.
<u>่</u> ว	Observe Lesel Conditions

2 Observe Local Conditions

On-site staff should visually observe local rainfall. If the intensity of rainfall appears extraordinary, a select staff member (one who holds some responsibility and has some familiarity with regard to flood emergency response) should contact the SES and also trigger an audio message through the centre.

Step Actions

3A Issue Audio Information to Occupants

Using a PA system or using an automated message, inform all occupants that the site can be liable to quick flash flooding in heavy rainfall events. If occupants witness water rising from the rear of the site (near the garden) or along Rawson St or Carlingford Rd, they should move immediately to the ground floor or Level One to remain safe from flooding.

3B Coordinate with Authorities:

In the event of significant local rainfall, contact the SES (132 500) to inform them that:

- a) The site is subject to flash flooding that rises and falls within one to two hours;
- b) The building has a shelter in place strategy with ample refuge space above the PMF level; however
- c) on-site staff are willing and able to execute an evacuation of the site and take direction from the NSW SES and Council when asked.

4 Evacuate Now (BOM Direction):

If SES orders evacuation of the building, staff shall issue evacuation orders for the whole building warning occupants that they may be temporarily isolated if they don't leave by vehicle now.

The evacuation routes are as follows:

- By Car: Evacuate via the Rawson St exit. Turn right and keep heading southward along Rawson St to higher ground.
- By Foot: Evacuate via the Rawson St exits, turn right and head uphill to the carpark immediately south of the site.

Inform residents that if they feel unsafe to evacuate, the flooding event is likely to be finished within an hour and that they can safely wait for flooding to finish on the ground level (G) or Level 1.

5 Shelter-in-Place (83.5 mAHD trigger – based on Sump Monitoring Alert System positioned at C02):

Advise sheltering in place as evacuation is no longer safe. The basement will be closing, as will access to and from the basement car park by vehicle (as the self-operating flood gate will be raising to protect the basement and also cut off vehicle access).

Inform residents that if they feel unsafe to evacuate, the flooding event is likely to be finished in an hour and that they can safely wait for flooding to finish on Level 1.

This alert will signify to staff that the manual gate at the Rawson St vehicle access point should now be closed in order to stop traffic entering from Rawson St.

Advise occupants that sheltering will only be temporary while the floodwaters recede to a safe level.

Step Actions

6 Conclude Sheltering:

Staff sheltering on Level 1 will monitor the rear of the site and assess whether the water level is receding. When the water level is identified as receding, staff will inform those sheltering that waters are receding and that it will soon be safe to leave.

Staff will conclude the sheltering process and allow occupants to leave when both:

- Rawson St becomes flood free; and
- The creek at rear is clearly receding.

Evacuation Routes :

Centre management should liaise and organise for a map to be produced that identifies primary and alternate evacuation routes, safe assembly points and shelters.

The below example identifies an evacuation route for occupants to follow to escape the flood affected area. If evacuating before a flood then the use of Rawson St is recommended as it minimises the risk of people being caught in hazardous floodwater should flash flooding occur in the local catchment. It also identifies a stairwell that will help occupants access the shelter-in-plage refuge space which comprises of the whole of Level 1. Residents can shelter in their dwellings above Level 1.



Transportation :

Ideally, transportation could be arranged for those without vehicles or with mobility challenges. However, given the rapid rise of flooding at the site, it is unlikely that transportation will be able to be arranged quickly enough. Alternatively those without vehicles or with mobility challenges should be informed that sheltering on site is safe and that flooding is likely to recede within one to two hours.

11.4.2 Communication Plan

Public Awareness On-Site

• Signage on site shall identify that the site is subject to flooding. This signage should be situated at the rear of the site and along the driveway to the basement car parking lot. Example signage is shown below.

THIS AREA IS SUBJECT TO FLOODING

WHEN WATER APPEARS TO BE RISING, MOVE INSIDE TO THE GROUND FLOOR LEVEL OR ABOVE

Internal Communication

- Urgent information will be communicated via an alarm and PA system and via bulk email and text message to all registered residents, tenants, landlords, business owners and staff.
- Non-urgent information will be shared internally among emergency management team members, tenants and owners via bulk email and letters (where relevant).

External Communication

Emergency management personnel will collaborate with NSW SES and local radio via phone and email to disseminate accurate information.

Training and Exercises

- Training Programs:
 - Conduct regular training sessions for emergency personnel and volunteers.
 - Focus on evacuation procedures, first aid, and use of emergency equipment.
 - Simulation Exercises and Operational Tests:
 - Organize mock drills to test the effectiveness of the plan.
 - Test the sump pump monitor alarm system to ensure that it is triggering the alarm system correctly.
 - Incorporate feedback to improve response strategies.

11.5 Response

11.5.1 Recovery Action Plan

- Post-Flood Actions :
 - Conduct damage assessments and prioritize recovery efforts.
 - Restore essential services (e.g., power, water).
 - Provide support for affected residents/tenants.
- Provide a step Recovery Actions :
 - Provide psychological support for affected individuals where appropriate.
 - Repair damaged infrastructure and restore community services.

11.5.2 Improve Emergency Procedures

- Plan Review :
 - Conduct a debrief after each flood event to identify strengths and weaknesses.
 - Update the plan based on lessons learned and changing conditions (e.g., climate change impacts).

11.5 Example Emergency Documentation

Management should delegate a responsible person to develop the following for the centre:

- Appendix A: Contact Information :
 - List of emergency contacts (internal and external).
- Appendix B: Maps and Diagrams :
 - Floodplain maps, evacuation routes, and shelter locations.
- Appendix C: Checklists :
 - Pre-flood preparation checklist, evacuation checklist, and post-flood recovery checklist.
- Appendix D: Legal and Regulatory References :
 - Relevant laws, guidelines, and standards (e.g., NSW SES Floodplain Development Manual).

Yours Sincerely,

Steve Gray Director

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BLOCKAGE ASSESSMENT FORM ARR2016

STRUCTURE: Carlingford Road Culvert

OPENING WIDTH: 2.6 m Wide 2.3 m High

DEBRIS TYPE / MATERIAL / L₁₀ / SOURCE AREA

Debris Type/Material	L ₁₀	Source Area	How Assessed
Floating	1.5 m	Tree branches and sticks falling into channel from trees adjacent –thick growth	Site visit
Urban	0.5 m	Local drainage debris	Site visit
Non-floating	Fine sediments	Moderate erosion hazard.	Site visit

DEBRIS AVAILABILITY (HML) - for the selected debris type/size and its source area

Availability	Typical Source Area Characteristics	Notes
High	 Dense forest, thick vegetation, extensive canopy, difficult to walk through with considerable fallen limbs, leaves and high levels of floor litter. Streams with boulder/cobble beds and steep bed slopes and banks showing signs of substantial past bed/bank movements. Arid areas, where loose vegetation and exposed loose soils occur and vegetation is sparse. Urban areas that are not well maintained and/or old paling fences, sheds, cars and/or stored loose material etc., are present on the floodplain close to the water course. 	
Medium	 State forest areas with clear understory, grazing land with stands of trees Source areas generally falling between the High and Low categories. 	
	 Well maintained rural lands and paddocks, with minimal outbuildings Streams with moderate to flat slopes and stable beds and 	Floating: Urban well-maintained area. Trees with clear understory close to structure
Low	 Arid areas where vegetation is deep rooted and soils resistant 	Urban: Well-maintained residential area.
	 Urban areas that are well maintained with limited debris present in the source area. 	Non-Floating: Potential for scour during large rainfall events.

DEBRIS MOBILITY (HML) - for the selected debris type/size and its source area

Mobility	Typical Source Area Characteristics	Notes
High	 Steep source area with fast response times and high annual rainfall and/or storm intensities and/or source areas subject to high rainfall intensities with sparse vegetation cover. Receiving streams that frequently overtop their banks. Main debris source areas close to streams 	
Medium	 Source areas generally falling between the High and Low categories. 	ALL: Large and flat source areas Receiving streams that frequently overtop their banks

 Low rainfall intensities and large, flat source areas. Receiving streams that Infrequently overtop their banks. Main source areas well away from streams
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DEBRIS TRANSPORTABILITY (HML) - for the selected debris type/size and stream characteristics

Transportability	Typical Transporting Stream Characteristics	Notes
High	 Steep bed slopes (> 3%).and/or high stream velocity (V>2.5m/sec) Deep stream relative to vertical debris dimension (D>0.5L10) Wide streams relative to horizontal debris dimension. (W>L10) Streams relatively straight and free of constrictions/snag points. High temporal variability in maximum stream flows 	ALL: Flat bed slope ~ 1% Fast stream velocity > 3m/s Depths: D >0.5L10=0.75m Wide streams: W >L10=1.5m Streams relatively straight
Medium	• Streams generally falling between High and Low categories	
Low	 Flat bed slopes (< 1%).and/or low stream velocity (V<1m/sec) Shallow stream relative to vertical debris dimension (D<0.5L10) Narrow streams relative to horizontal debris dimension. (W<l10)< li=""> Streams meander with frequent constrictions/snag points. Low temporal variability in maximum stream flows </l10)<>	

SITE BASED DEBRIS POTENTIAL 1%AEP (HML) - for the selected debris type/size arriving at the site

Debris Potential	Combinations of the Above (any order)	Notes		
High	HHH or HHM			
Medium	MMM or HML or HMM or HLL	LMH	LMH	LMH
Low	LLL or MML or MLL			

AEP ADJUSTED SITE DEBRIS POTENTIAL (HML) - for the selected debris type/size

	At Site	AEP Adjusted at Site Debris				
EventAEP	High	Medium	Low	Potential		
AEP > 5% (frequent)	Medium	Low	Low	Low	Low	Low
AEP 5% - AEP 0.5%	High	Medium	Low	Medium Medium Mediu		Medium
AEP < 0.5%	High	High	Medium	High	High	High

MOST LIKELY DESIGN INLET BLOCKAGE LEVEL (BDES%) for the selected debris type/size

Control Dimension	At Site 1% AEP Debris Potential				Event AED	Bdes%	
Inlet Width W (m)	High	Medium	Low		Event AEP	Urban	
W < L ₁₀	100%	50%	25%		AEP > 5% (frequent)	0%	
$L_{10} \leq W \leq 3L_{10}$	20%	10%	0%		AEP 5% - AEP 0.5%	10%	
W > 3L ₁₀	10%	0%	0%		AEP < 0.5%	20%	

LIKELIHOOD OF SEDIMENT BEING DEPOSITED IN WATERWAY (HML)

Peak Velocity	Particle Type					
through Structure (m/s)	Clay/Silt	Sand	Gravel	Cobbles	Boulders	
>= 3	L	L	L	L	М	
1.0 to 3	L	L	L	М	М	
0.5 to 1	L	L	L	М	Н	
0.1 to 0.5	L	L	М	Н	Н	
< 0.1	L	М	Н	Н	Н	

MOST LIKELY DEPOSITIONAL BLOACKAGE LEVELS – BDES%

Likelihood that	AEP Adjusted Debris Potential				Bdes%	
deposition will occur	High	Medium	Low	Event AEP	Non-Floating	
High	100%	60%	25%	AEP > 5% (frequent)	0%	
Medium	60%	40%	15%	AEP 5% - AEP 0.5%	15%	
Low	25%	15%	0%	AEP < 0.5%	25%	

ESTIMATED BLOCKAGE LEVELS – BDES%

Event AEP	Bdes% Floating	Bdes% Non- Floating	Bdes% Final
AEP > 5% (frequent)	0%	0%	0%
AEP 5% - AEP 0.5%	10%	15%	15%
AEP < 0.5%	20%	25%	25%